

Message Text

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ACTION EUR-25

INFO OCT-01 NEA-11 IO-14 ISO-00 CIAE-00 PM-07 INR-10 L-03

NSAE-00 PA-04 RSC-01 PRS-01 SPC-03 USIA-15 TRSE-00

SAJ-01 CU-04 SS-20 NSC-10 DODE-00 ACDA-19 OMB-01

DRC-01 /151 W

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P R 251723Z JAN 74

FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 9957

INFO USMISSION NATO BRUSSELS PRIORITY

USMISSION GENEVA

AMEMBASSY VIENNA

SECDEF WASHDC

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

AMEMBASSY BRUSSELS

AMEMBASSY THE HAGUE

AMEMBASSY ANKARA

USNMR SHAPE

AMEMBASSY OTTAWA

C O N F I D E N T I A L SECTION 01 OF 02 BONN 01403

SHAPE FOR INTAF: VIENNA FOR MBFR DEL: GENEVA FOR CSCE
DEL

E.O. 11652: GDS

TAGS: PFOR, PARM, NATO

SUBJECT: CSCE: ADVANCE NOTIFICATION OF MILITARY
MOVEMENTS

REF: (A) STATE 12591, (B) BONN 1057, (C) USNATO 359

1. HAVING PREVIOUSLY FOLLOWED UP ON JAN 21 EFFORT TO
SECURE GERMAN SUPPORT FOR U.S. POSITION AGAINST CBM ON
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MOVEMENTS, EMBOFF, ACCOMPANIED BY KEISWETTER OF EUR/RPM,

DISCUSSED ISSUE JAN 25 WITH RUTH.

2. RUTH AGAIN AFFIRMED THAT FRG DOES NOT INTEND TO PRESS FOR MOVEMENTS CBM AS THAT COULD CREATE SITUATION WHERE U.S. WOULD FEEL IT NECESSARY, AT SOME POINT IN GENEVA, TO BREAK RANKS WITH ALLIES. ON THE OTHER HAND, SOME ALLIES CONTINUE TO FAVOR MOVEMENTS CBM; MOREOVER, MOST ALLIES, INCLUDING FRG, STRONGLY OPPOSE TACTIC OF DROPPING MOVEMENTS CBM AT THIS TIME, PREFERRING INSTEAD THAT RESPONSIBILITY FOR REJECTING MOVEMENTS BE LAID AT FEET OF USSR DEL IN GENEVA AND THAT EVENTUAL WESTERN SURRENDER OF THIS POINT BE TRADED AGAINST SOVIET CONCESSIONS ON THE TWO CBM'S.

3. IN AN EFFORT TO RECONCILE THE U.S. AND OTHER ALLIED POSITIONS, AND TO PRESERVE MOVEMENTS CBM FOR TACTICAL PURPOSES VIS-A-VIS SOVIETS, GERMAN NATO DEL HAS BEEN INSTRUCTED TO FAVOR TABLING IN GENEVA A COMPREHENSIVE ALLIED POSITION ON CBM'S, BASED ON BRITISH RESOLUTION, BUT WITH MOVEMENTS CBM IN BRACKETS. RESOLUTION WOULD BE TABLED FOLLOWING CSCE MILITARY/SECURITY SUBCOMMITTEE DISCUSSION, BASED ON GERMAN NATIONAL PAPER ON CBM'S, AND DESIGNED TO DRAW SOVIET DEL OUT AGAIN ON MOVEMENTS ISSUE IN THE SUBCOMMITTEE. IN SUBSEQUENTLY TABLING RESOLUTION, ALLIED DELS COULD NOTE DIFFERENT TREATMENT OF MOVEMENTS (FROM OTHER TWO CBM'S) IN HELSINKI REPORT AND COULD FURTHER NOTE SOVIET OPPOSITION TO MOVEMENTS CBM, SAYING WESTERN BRACKETS TOOK ACCOUNT OF THESE FACTORS. BUT ALLIES COULD, FOR TACTICAL REASONS, SAY BRACKETS ALSO REFLECTED CONTINUED WESTERN VIEW THAT MOVEMENTS CBM REQUIRED FURTHER CONSIDERATION.

4. COMMENT - RUTH REPEATEDLY EMPHASIZED ASSURANCE THAT FRG WILL NOT PRESS FOR MOVEMENTS CBM. HE PORTRAYED ABOVE APPROACH AS HONEST EFFORT TO HELP FABRICATE COMMON ALLIED POSTURE VIS-A-VIS EAST IN GENEVA WHILE AVOIDING CONFRONTATION NOW IN ALLIANCE BETWEEN U.S. AND SOME EC-9 MEMBER-STATES FAVORING MOVEMENTS CBM. FRG NATO

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FM AMEMBASSY BONN

TO SECSTATE WASHDC PRIORITY 9958

INFO USMISSION NATO BRUSSELS PRIORITY

USMISSION GENEVA

AMEMBASSY VIENNA

SECDEF WASHDC

AMEMBASSY LONDON

AMEMBASSY PARIS

AMEMBASSY ROME

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C O N F I D E N T I A L SECTION 02 OF 02 BONN 01403

REP HAS BEEN AUTHORIZED TO TAKE NOTE OF U.S. OPPOSITION TO MOVEMENTS CBM, TO STRESS TACTICAL CONSIDERATIONS BUT ALSO TO INDICATE THAT ALLIES SHOULD NOT ASSUME POSITION THAT WOULD REQUIRE THE LEADING NATO PARTNER TO DISSENT IN GENEVA. GERMAN HOPE THAT ABOVE TACTICAL PLOY IN GENEVA WILL DRAW OUT NEGATIVE SOVIET POSITION, THUS CONVINCING PRESENTLY PRO-CBM MOVEMENT ALLIES THAT MOVEMENT ISSUE CAN ONLY BE USED FOR TACTICAL PURPOSES WITH SOVIETS BUT THAT MOVEMENTS CBM WILL NOT BE AN END PRODUCT OF CSCE.

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5. IN COMMENTING TO RUTH, EMBOFF UNDERTOOK TO REPORT FRG

POSITION TO DEPT, BUT OBSERVED THAT CREDIBILITY OF THIS GERMAN TACTICAL PROPOSAL WOULD BE GREATER IF FRG NATO REPS REFRAINED FROM REFERENCES TO NOTIFICATION OF CERTAIN MOVEMENTS (REF C - PARA 1); EMBOFF SAID SUCH REMARKS COULD ULTIMATE PURPOSES OF FRG TACTICS. RUTH ACKNOWLEDGED THIS POINT AND SAID BONN MADE NO SUCH DISTINCTION BETWEEN MOVEMENTS. WE ALSO POINTED OUT THAT SOVIETS MIGHT REACT TO ALLIED PROBING EFFORT ON MOVEMENTS BY SEEKING TO POSTPONE THE ISSUE UNTIL END OF COMMITTEE DISCUSSIONS, THEREBY EFFECTIVELY POSTPONING NATO INTERNAL DECISION ON SUBSTANCE OF ISSUE. WHILE FRG WOULD THEN PRESUMABLY HONOR ITS BILATERAL ASSURANCES TO THE U.S., OTHER NATO ALLIES MIGHT CONTINUE TO PRESS FOR MOVEMENTS CBM.

HILLENBRAND

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